



Department of Corrections

Prison Rape Elimination Act Annual Report – Calendar Year 2024

This Annual Report, in accordance with the federal Prison Rape Elimination Act (“PREA”) Standards for Adult Prisons and Jails, summarizes Calendar Year (“CY”) 2024 incident-based data and actions taken in CY 2024 by the Rhode Island Department of Corrections (“RIDOC”) and its facilities to improve its efforts to prevent, detect and respond to incidents of sexual abuse and/or sexual harassment.

Standards related to the collection and publication of data include: §115.87 Data Collection, §115.88 Data Review for Corrective Action, and §115.89 Data Storage, Publication and Destruction.

Data Collection Activities

The RIDOC has a zero tolerance policy for inmate sexual abuse and sexual harassment which is documented in detail in the RIDOC Policy 9.49 PREA Policy, available on the RIDOC website: <https://doc.ri.gov/more-resources/prison-rape-elimination-act-prea>.

All incidents of sexual abuse and sexual harassment, suspected or alleged, are entered as Possible PREA (sexual abuse or sexual harassment by inmate or by staff) in the Facility Incident Database and investigated by either the Special Investigations Unit (“SIU”) or the Office of Inspections (“OI”). Additional information is collected and entered in the Facility Incident Database during the investigative process and after facility based Sexual Abuse Incident Reviews are conducted to review incidents of sexual abuse that are determined after investigation to be substantiated or unsubstantiated.

It should be noted that pursuant to §115.78(g): “An agency may, in its discretion, prohibit all sexual activity between inmates and may discipline inmates for such activity. An agency may not, however, deem such activity to constitute sexual abuse if it determines that the activity is not coerced.” The RIDOC prohibits all sexual activity between inmates. All sexual activity between inmates is documented as “Possible PREA Sexual Abuse by Inmate.” If sexual activity between inmates is found through an investigation by SIU to have been consensual, as of January 1, 2024, SIU returns a finding of “Not PREA” (prior to January 1, 2024, consensual sexual activity between inmates was determined after investigation to be “Unfounded”). This additional outcome, “Not PREA,” is reflected in the data presented herein for CY 2024.

The RIDOC PREA Coordinator reviews the data collected from the Facility Incident Database to (1) assess and improve the effectiveness of the RIDOC’s sexual abuse and sexual harassment prevention, detection and response efforts and (2) prepare the annual report.

CY 2024 Data

CY 2024 Total All Facilities PREA-Related Incidents: 169

Possible PREA Sexual Abuse by Inmate (All Facilities)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
30	0	3	5	18	4

Possible PREA Sexual Abuse by Staff (All Facilities)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
21	1	0	12	8

Possible PREA Sexual Harassment by Inmate (All Facilities)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
45	0	2	6	37

Possible PREA Sexual Harassment by Staff (All Facilities)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
73	0	0	56	17

CY 2024 Total High Security Center PREA-Related Incidents: 26

Possible PREA Sexual Abuse by Inmate (High Security Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
0	0	0	0	0	0

Possible PREA Sexual Abuse by Staff (High Security Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
2	0	0	2	0

Possible PREA Sexual Harassment by Inmate (High Security Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
0	0	0	0	0

Possible PREA Sexual Harassment by Staff (High Security Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
24	1	0	17	6

CY 2024 Total Maximum Security PREA-Related Incidents: 13

Possible PREA Sexual Abuse by Inmate (Maximum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
0	0	0	0	0	0

Possible PREA Sexual Abuse by Staff (Maximum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
1	0	0	1	0

Possible PREA Sexual Harassment by Inmate (Maximum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
2	0	0	0	2

Possible PREA Sexual Harassment by Staff (Maximum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
10	0	0	8	2

CY 2024 Total Medium Security PREA-Related Incidents: 39

Possible PREA Sexual Abuse by Inmate (Medium Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
4	0	1	1	0	2

Possible PREA Sexual Abuse by Staff (Medium Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
6	0	0	3	3

Possible PREA Sexual Harassment by Inmate (Medium Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
7	0	0	2	5

Possible PREA Sexual Harassment by Staff (Medium Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
22	0	0	16	6

CY 2024 Total Minimum Security PREA-Related Incidents: 7

Possible PREA Sexual Abuse by Inmate (Minimum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
2	0	1	0	1	0

Possible PREA Sexual Abuse by Staff (Minimum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
1	0	0	1	0

Possible PREA Sexual Harassment by Inmate (Minimum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
2	0	0	0	2

Possible PREA Sexual Harassment by Staff (Minimum Security)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
2	0	0	2	0

CY 2024 Total Intake Service Center PREA-Related Incidents: 45

Possible PREA Sexual Abuse by Inmate (Intake Service Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
9	0	0	2	7	0

Possible PREA Sexual Abuse by Staff (Intake Service Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
7	0	0	5	2

Possible PREA Sexual Harassment by Inmate (Intake Service Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
16	0	0	1	15

Possible PREA Sexual Harassment by Staff (Intake Service Center)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
13	0	0	10	3

CY 2024 Total Women's Facility PREA-Related Incidents: 39

Possible PREA Sexual Abuse by Inmate (Women's Facility)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated	Not PREA
15	0	1	2	10	2

Possible PREA Sexual Abuse by Staff (Women's Facility)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
3	0	0	0	3

Possible PREA Sexual Harassment by Inmate (Women's Facility)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
18	0	2	3	13

Possible PREA Sexual Harassment by Staff (Women's Facility)

Reported	Ongoing	Substantiated	Unfounded	Unsubstantiated
3	0	0	3	0

Comparative Data Analysis

In CY 2024, the number of Possible PREA incidents at RIDOC decreased in three (3) out of four (4) categories: sexual abuse by inmate, sexual abuse by staff, and sexual harassment by inmate. The only category to show an increase in Possible PREA incidents was sexual harassment by staff. However, overall, in CY 2024, the total number of Possible PREA incidents reported to RIDOC decreased by twenty (20) from CY 2023. There were one hundred and sixty-nine (169) total Possible PREA incidents reported and investigated in CY 2024 and there were one hundred and eighty-nine (189) total Possible PREA incidents reported and investigated in CY 2023.

PREA investigation findings demonstrate some variations over the results noted in CY 2023. From a percentage standpoint, unfounded findings went up in CY 2024 from CY 2023. Unfounded findings increased percentage wise from 30.6% in CY 2023 to 46.7% in CY 2024. Additionally, ongoing investigations decreased significantly between the two (2) years. At the time of the CY 2023 Annual Report, there were still ten (10) ongoing investigations (4-SIU and 6-OI). With regards to CY 2024, there is only one (1) ongoing investigation (1-OI) at the time of this report. The increase in unfounded findings and the decrease in ongoing investigations are likely due to improved investigation techniques, documentation efficiencies, training and a strict adherence to the requirements contained within the PREA Standards.

RIDOC incident data and investigative findings, as confirmed by the multiple final compliant reports issued as a result of RIDOC's annual PREA Audits by federally certified PREA Auditors, including, but not limited to, the RIDOC PREA Audits conducted in 2025, are consistent and continue to reflect that the RIDOC has clear reporting mechanisms in place that inmates, staff and

the public know how to utilize, that all reports of sexual abuse and sexual harassment are documented, and that all Possible PREA incidents, suspected and alleged, are taken seriously and investigated.

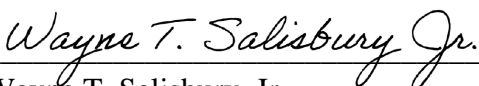
CY 2024 Corrective Actions

In CY 2024, PREA Audits were conducted at two (2) RIDOC facilities: Maximum Security and the High Security Center. RIDOC completed all of the required audit activities for each facility, including, but not limited to, full on-site reviews and in-person interviews with staff and inmates by the federally certified PREA Auditor. The PREA Auditor found that both facilities were compliant with the PREA Standards for Adult Prisons and Jails, each facility was found to have exceeded several standards, and neither facility required corrective action.

Although corrective action has not been required of the RIDOC in recent years by a federally certified PREA Auditor, RIDOC continued to maintain its efforts throughout CY 2024 to ensure continued compliance with the PREA Standards for Adult Prisons and Jails by:

- Reviewing definitions of sexual abuse and creating a fourth outcome of “Not PREA” to more clearly identify those instances where sexual activity between inmates is investigated and determined to be consensual.
- Updating an existing Memorandum of Understanding (“MOU”) with the Rhode Island State Police, an external reporting entity and the outside agency that conducts criminal investigations for RIDOC.
- Updating the referral system in the Electronic Medical Record (“EMR”) to ensure the opportunity for mental health follow up for inmates who are identified at the time of commitment to have previously been the victims of or the perpetrators of sexual abuse.
- Accessing and utilizing available grant funds to review placement of and increase the number of video surveillance cameras at Minimum Security to enhance supervision.
- Updating PREA Employee Training.
- Enrolling one (1) SIU Investigator in the inaugural National PREA Resource Center PREA Academy Investigations Training.

RIDOC continues to be committed to full compliance with the PREA Standards for Adult Prisons and Jails and continues to dedicate resources to improve and sustain its efforts to prevent, detect and respond to all incidents of sexual abuse and/or sexual harassment.



Wayne T. Salisbury, Jr.
Director, Rhode Island Department of Corrections

07/22/25

Date